### 3.0 SECURE COMMUNITIES IDENTIFICATION PROCESS

### 3.1 Fingerprint Submission and Response Details

This section of the SOP describes the process ICE will use to confirm the identities of removable aliens who have been charged with, or convicted of, serious criminal offenses.

3.1.1 Preferred method for submitting fingerprints by the local LEA:

Fingerprints from the LEA are electronically submitted to IAFIS. This fingerprint submission should occur at the earliest possible point in the booking process.

3.1.2 FBI CJIS receives fingerprints and sends a copy to DHS US-VISIT: When FBI CJIS receives fingerprints submitted by the local LEA, and a copy is

When FBI CJIS receives fingerprints submitted by the local LEA, and a copy is automatically forwarded to US-VISIT. CAR and CPI file maintenance messages will be forwarded to US-VISIT for fingerprint searches in IDENT.

# 3.1.3 Fingerprints are searched against the FBI IAFIS and the DHS IDENT fingerprint systems:

Fingerprints are simultaneously searched against IAFIS and IDENT fingerprint repositories. The process for routing IAFIS fingerprint submissions and responses remains unchanged, and the same process will continue under SC.

### 3.1.4 IAFIS and IDENT search results are processed:

If there is a positive fingerprint match in IDENT, FBI CJIS generates an IAQ that is sent to the LESC. In states where the SIB has implemented message routing to local LEAs, a "no match" in IDENT will result in FBI CJIS sending of a "No Match" IDR message to the originating local LEA through its SIB. No IAQ will be generated or sent to the LESC in the case of an IDENT "no match" response. Please refer to Section 2.2.7 to initiate an IAQ if a "no match" IDR response is received.

### 3.1.5 LESC receives IAQ and conducts status determination:

The LESC receives the IAQ from FBI CJIS and initiates an immigration check to determine both the alien's immigration status and criminal history.

# 3.1.6 LESC sends an IAR to FBI CJIS Division and the ICE Detention and Removal Operations (DRO) Field Office:

LESC creates an IAR denoting the alien's immigration status, criminal conviction history and pending criminal charges. In case of a fingerprint match in IDENT, within four hours of submitting fingerprints to IAFIS and IDENT, LESC returns the IAR to FBI CJIS. The LESC concurrently sends an IAR to the local ICE DRO Office.

### 3.1.7 ICE DRO Field Office issues Detainer (Form I-247):

Upon receipt of the IAR from the LESC, ICE will determine whether a detainer (Form I-247) should be lodged against the alien. If a detainer is determined to be appropriate, the ICE Field Office will lodge the detainer with the local LEA.

### 3.2 ICE Actions upon Receipt of IAR

Actions described in this section are the steps ICE will take after a determination is made regarding the alien's immigration status and criminal charge.

### 3.2.1 Determine subject's alienage and removability:

ICE alone will determine the subject's alienage and removability. When necessary, ICE will interview the subject to determine or validate alienage, criminal history and removability.

### 3.2.2 Interview subject (if necessary):

Subject interviews may be conducted in person, telephonically, or through video teleconferencing (VTC).

### 3.2.3 Issue detainer if subject is charged with a Level 1 offense:

Once ICE determines the subject has previous serious criminal convictions, or is currently charged with a serious criminal offense considered to be a Level 1 offense and is removable, ICE will lodge an Immigration Detainer (Form I-247).

### 3.2.4 Take custody of subject:

In accordance with the language in the ICE Immigration Detainer (Form I-247), ICE will assume custody of the alien within 48 hours (not counting Saturdays, Sundays, or federal holidays) of notification of the subject's release. Upon taking an alien convicted of a serious criminal offense into custody, ICE will take immediate action to remove such aliens.

### 3.2.5 Removal of subject with pending charges:

Normally, ICE will not remove an alien until pending criminal charges are adjudicated. If ICE desires to remove an alien whose charges have not been adjudicated, ICE will make all efforts to inform the local LEA, the prosecutor and the court with jurisdiction over the criminal offense on the status of the subject's removal proceedings.

### 4.0 APPENDIX A

### Secure Communities Levels and Offense Categories by NCIC Code

Level 1 Crimes (NCIC Code)	Level 2 Crimes (NCIC Code)	Level 3 Crimes (NCIC Code)
National Security* (0101-0199, 1602, 5204-5299)	Arson (2001-2099)	Military (0201, 0299)
Homicide (0901-0999)	Burglary (2201-2299)	Immigration (0301-0399)
Kidnapping (1001-1099)	Larceny (2301-2399)	Extortion (2102-2199)
Sexual Assault (1101-1199)	Stolen Vehicles (2401-2411, 2499)	Damage Property (2901-2903)
Robbery (1201-1299)	Forgery (2501-2599)	Family Offenses (3801, 3804-3899)
Aggravated Assault (1301-1399)	Fraud (2601-2699)	Gambling (3901-3999)
Threats (1601)	Embezzlement (2701-2799)	Commercialized Sex Offenses (4001-4099)
Extortion -Threat to Injure Person (2101)	Stolen Property (2801-2899)	Liquor (4101-4199)
Sex Offenses (3601-3699)	Damage Property w/Explosive (2904-2906)	Obstructing the Police (4802-4899)
Cruelty Toward Child, Wife (3802,3803)	Traffic Offenses (5402-5499)	Bribery (5101-5199)
Resisting an Officer (4801)	Smuggling (5801-5899)	Health and Safety (5501-5599)
Weapon (5201-5203)	Money Laundering (6300)	Civil Rights (5699)
Hit and Run (5401)	Property Crimes (7199)	Invasion of Privacy (5701-5799)
Drugs (Sentence >1 year)	Drugs (Sentence < 1 year)	Elections Laws (5999)
		Conservation (6201-6299)
		Public Order Crimes (7399)

<sup>\*</sup>National Security violations include the NCIC coded offenses of Sabotage, Sedition, Espionage, and Treason (0101-0199); Terrorist Threats (1602); and Weapons, Arson/Incendiary Devices, and Bombing offenses (5204-5299).

## 5.0 APPENDIX B

### Acronyms and Abbreviations

Acronym/Abbreviation	Definition
CAR	Criminal Answer Required
CJIS	Criminal Justice Information Services
СРІ	Criminal Print Identification
DHS	Department of Homeland Security
DOJ	Department of Justice
DRO	Detention and Removal Operations
FBI	Federal Bureau of Investigation
LAFIS	Integrated Automated Fingerprint Identification System
lAQ	Immigration Alien Query
IAR	Immigration Alien Response
ICE	Immigration and Customs Enforcement
IDENT	US-VISIT Automated Biometric Identification System
IDR	IDENT Data Response
111	Interstate Identification Index
LEA	Law Enforcement Agency
LESC	Law Enforcement Support Center
MOA	Memorandum of Agreement
NCIC	National Crime Information Center
NLETS	National Law Enforcement Telecommunications System
SC	Secure Communities
SIB	State Identification Bureau
SOP	Standard Operating Procedures
SRE	Submission Results Electronic
US-VISIT	United States Visitor and Immigrant Status Indicator Technology

# 6.0 APPENDIX C

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# 6.0 APPENDIX C

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# Nation.

### **America's Secret ICE Castles**

by JACQUELINE STEVENS

December 16, 2009

This article appeared in the January 4, 2010 edition of The Nation.

"If you don't have enough evidence to charge someone criminally but you think he's illegal, we can make him disappear." Those chilling words were spoken by James Pendergraph, then executive director of Immigration and Customs Enforcement's (ICE) Office of State and Local Coordination, at a conference of police and sheriffs in August 2008. Also present was Amnesty International's Sarnata



AVENGING ANGELS

Reynolds, who wrote about the incident in the 2009 report "Jailed Without Justice" and said in an interview, "It was almost surreal being there, particularly being someone from an organization that has worked on disappearances for decades in other countries. I couldn't believe he would say it so boldly, as though it weren't anything wrong."

Pendergraph knew that ICE could disappear people, because he knew that in addition to the publicly listed field offices and detention sites, ICE is also confining people in **186 unlisted and unmarked subfield offices**, many in suburban office parks or commercial spaces revealing no information about their ICE tenants--nary a sign, a marked car or even a US flag. (Presumably there is a flag at the Veterans Affairs Complex in Castle Point, New York, but no one would associate it with the Criminal Alien Program ICE is running out of Building 7.) Designed for confining individuals in transit, with no beds or showers, subfield offices are not subject to ICE Detention Standards. The subfield office network was mentioned in an October report by Dora Schriro, then special adviser to Janet Napolitano, secretary of Homeland Security, but no locations were provided.

I obtained a partial list of the subfield offices from an ICE officer and shared it with immigrant advocates in major human and civil rights organizations, whose reactions ranged from perplexity to outrage. Andrea Black, director of Detention Watch Network (DWN), said she was aware of some of the subfield offices but not that people were held there. ICE never provided DWN a list of their locations. "This points to an overall lack of transparency and even organization on the part of ICE," said Black. ICE says temporary facilities in field or subfield offices are used for 84 percent of all book-ins. There are twenty-four listed field offices. The 186 unlisted subfield offices tend to be where local police and sheriffs have formally or informally reached out to ICE. For instance, in 2007 North Carolina had 629,947 immigrants and at least six subfield offices, compared with Massachusetts, with 913,957 immigrants and one listed field office. Not surprisingly, before joining ICE Pendergraph, a sheriff, was the Joe Arpaio of North Carolina, his official bio stating that he "spearheaded the use of the 287(g) program," legislation that empowers local police to perform immigration law enforcement functions.

A senior attorney at a civil rights organization, speaking on background, saw the list and exclaimed, "You cannot have secret detention! The public has the right to know where detention is happening."

Alison Parker, deputy director of Human Rights Watch, wrote a December comprehensive report on ICE transit policies, "Locked Up Far Away." Even she had never heard of the subfield offices and was concerned that the failure to disclose their locations violates the UN's Covenant on Civil and Political Rights, to which the United States is a signatory. She explained that the government must provide "an impartial authority to review the lawfulness of custody. Part and parcel is the ability of somebody to find the person and to make their presence known to a court."

The challenge of being unable to find people in detention centers, documented in the Human Rights Watch report, is worsened when one does not even know where to look. The absence of a real-time database tracking people in ICE custody means ICE has created a network of secret jails. Subfield offices enter the time and date of custody after the fact, a situation ripe for errors, hinted at in the Schriro report, as well as cover-ups.

ICE refused a request for an interview, selectively responded to questions sent by e-mail and refused to identify the person authorizing the reply--another symptom of ICE thwarting transparency and hence accountability. The anonymous official provided no explanation for ICE not posting a list of subfield office locations and phone numbers or for its lack of a real-time locator database.

It is not surprising to find that, with no detention rules and being off the map spatially and otherwise, ICE agents at these locations are acting in ways that are unconscionable and unlawful. According to Ahilan Arulanantham, director of Immigrant Rights for the ACLU of Southern California, the Los Angeles subfield office called B-18 is a barely converted storage space tucked away in a large downtown federal building. "You actually walk down the sidewalk and into an underground parking lot. Then you turn right, open a big door and *voilà*, you're in a detention center," Arulanantham explained. Without knowing where you were going, he said, "it's not clear to me how anyone would find it. What this breeds, not surprisingly, is a whole host of problems concerning access to phones, relatives and counsel."

It's also not surprising that if you're putting people in a warehouse, the occupants become inventory. Inventory does not need showers, beds, drinking water, soap, toothbrushes, sanitary napkins, mail, attorneys or legal information, and can withstand the constant blast of cold air. The US residents held in B-18, as many as 100 on any given day, were treated likewise. B-18, it turned out, was not a transfer area from point A to point B but rather an irrationally revolving stockroom that would shuttle the same people briefly to the local jails, sometimes from 1 to 5 am, and then bring them back, shackled to one another, stooped and crouching in overpacked vans. These transfers made it impossible for anyone to know their location, as there would be no notice to attorneys or relatives when people moved. At times the B-18 occupants were left overnight, the frigid onslaught of forced air and lack of mattresses or bedding defeating sleep. The hours of sitting in packed cells on benches or the concrete floor meant further physical and mental duress.

Alla Suvorova, 26, a Mission Hills, California, resident for almost six years, ended up in B-18 after she was snared in an ICE raid targeting others at a Sherman Oaks apartment building. For her, the worst part was not the dirt, the bugs flying everywhere or the clogged, stinking toilet in their common cell but the panic when ICE agents laughed at her requests to understand how long she would be held. "No one could visit; they couldn't find me. I was thinking these people are going to put me and the other people in a grinder and make sausages and sell them in the local market."

Sleep deprivation and extreme cold were among the "enhanced interrogation" techniques promoted by the Bush White House and later set aside by the Justice Department because of concerns that they amounted to torture. Although without the intent to elicit information, ICE under the Obama

2 of 5

administration was holding people charged with a civil infraction in conditions approaching those no longer authorized for accused terrorists.

According to Aaron Tarin, an immigration attorney in Salt Lake City, "Whenever I have a client in a subfield office, it makes me nervous. Their procedures are lax. You've got these senior agents who have all the authority in the world because they're out in the middle of nowhere. You've got rogue agents doing whatever they want. Most of the buildings are unmarked; the vehicles they drive are unmarked." Like other attorneys, Tarin was extremely frustrated by ICE not releasing its phone numbers. He gave as an example a US citizen in Salt Lake City who hired him because her husband, in the process of applying for a green card, was being held at a subfield office in Colorado. By the time Tarin tracked down the location of the facility that was holding the husband when he had called his wife, the man had been moved to another subfield office. "I had to become a little sleuth," Tarin said, describing the hours he and a paralegal spent on the phone, the numerous false leads, unanswered phones and unreturned messages until the husband, who had been picked up for driving without a license or insurance, was found in Grand Junction, Colorado, held on a \$20,000 bond, \$10,000 for each infraction. "I argued with the guy, "This is absurd! Whose policy is this?" Tarin said the agent's response was, "That's just our policy here."

Rafael Galvez, an attorney in Maine, explained why he would like ICE to release its entire list of subfield office addresses and phone numbers. "If they're detaining someone, I will need to contact the people on the list. If I can advocate on a person's behalf and provide documents, a lot of complications could be avoided."

Cary, a suburb of Raleigh, North Carolina, has a typical subfield office at the rear of CentreWest Commons, an office park adjacent to gated communities, large artificial ponds and an Oxford University Press production plant. ICE's low-lying brick building with a bright blue awning has darkened windows, no sign and no US flag. People in shackles and handcuffs are shuffled in from the rear. The office complex has perhaps twenty other businesses, all of which do have signs. The agents, who are armed, might not wear uniforms and drive their passengers in unmarked, often windowless white vans. Even Dani Martinez-Moore, who lives nearby and coordinates the North Carolina Network of Immigrant Advocates, did not know people were being held there until she read about it on my blog.

In late October 2008, Mark Lyttle, then 31, was held in the Cary office for several hours. Lyttle was born in North Carolina, and the FBI file ICE had obtained on him indicated he was a US citizen. Lyttle used his time in the holding tank attempting to persuade the agents who had plucked him out of the medical misdemeanor section of a nearby prison, where he had been held for seventy-three days, not to follow through on the Cary office's earlier decision to ship him to Mexico. Lyttle is cognitively disabled, has bipolar disorder, speaks no Spanish and has no Mexican relatives. In response to his entreaties, a Cary agent "told me to tell it to the judge," Lyttle said. But Lyttle's charging document from the Cary office includes a box checked next to the boilerplate prohibition: "You may not request a review of this determination by an immigration judge."

Lyttle made enough of a fuss at the Stewart Detention Center in Lumpkin, Georgia, that the agents there arranged for him to appear before a judge. But the checked box in the Cary paperwork meant he never heard from the nonprofit Legal Orientation Program attorneys who might have picked up on his situation. William Cassidy, a former ICE prosecutor working for the Executive Office of Immigration Review, ignored Lyttle's pleas and in his capacity as immigration judge signed Lyttle's removal order. According to Lyttle, Cassidy said he had to go by the sworn statements of the ICE officers.

Meanwhile, Lyttle's mother, Jeanne, and his brothers, including two in the Army, were frantically

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searching for him, even checking the obituaries. They were trying to find Lyttle in the North Carolina prison system, but the trail went cold after he was transferred to ICE custody. Jeanne said, "David showed me the Manila envelope [he sent to the prison]--'Refused'--and we thought Mark had refused it." Jeanne was crying. "We kept trying to find out where he was." It never crossed their minds that Mark might be spending Christmas in a shelter for los deportados on the Mexican side of the Rio Grande.

ICE spokesman Temple Black first told me the list was "not releasable" and that it was "law enforcement sensitive," but coordinator for community outreach Andrew Lorenzen-Strait e-mailed me a partial list of addresses and no phone numbers. I then obtained a more complete list, including telephone numbers, in response to a FOIA request. That list, received in November and dated September 2009, is about forty locations shy of the 186 subfield offices mentioned in the Schriro report and omits thirty-nine locations listed in an August ICE job announcement seeking applicants for immigration enforcement agents. These include ICE postings in Champlain, New York; Alamosa, Colorado; Pembroke Pines, Florida; and Livermore, California. The anonymous ICE official neither answered questions about why I was sent an incomplete list nor accounted for the disparity in official explanations of the list's confidentiality.

ICE obscures its presence in other ways as well. Everyone knows that detention centers are in sparsely populated areas, but according to Amnesty International's Reynolds, policy director of migrant and refugee rights, "Quite a lot of communities don't know they're detaining thousands of people, because the signs say Service Processing Center," not Detention Center, although the latter designation is used for privately contracted facilities. The ICE e-mail stated that the "service processing" term was first used when the centers were run by the predecessor agency Immigration and Naturalization Service, "because these facilities were used to process aliens for deportation," ignoring the fact that these structures were and are distinctive for confining people and not the Orwellian "processing."

Even the largest complexes, which are usually off side roads from small highways, are visible only if you drive right up to the entrance. Unlike federal prisons, detention centers post no road signs to guide travelers. The anonymous ICE official would not provide a reason for this disparity.

ICE agents are also working in hidden offices in one of the grooviest buildings in one of the hottest neighborhoods in Manhattan. Tommy Kilbride, an ICE detention and removal officer and a star of A&E's reality show *Manhanters: Fugitive Task Force*, is part of the US Marshals Fugitive Task Force, housed on the third floor of the Chelsea Market, above Fat Witch Bakery and alongside Rachael Ray and the Food Network. Across the street are Craftsteak and Del Posto, both fancy venues for two other Food Network stars, Tom Colicchio and Mario Batali. Above their restaurants are agents working for the FBI's Joint Terrorism Task Force.

Someone who had been working in that building for about a year said he had heard rumors of FBI agents, though he didn't see one until nine months later when a guy was openly carrying a gun through the lobby. In November, at midday, he saw two men in plain clothes walk a third man in handcuffs through a side-street door behind Craftsteak. "It was weird, creepy," he said, adding that the whole arrangement made him uncomfortable. "I don't like it. It makes you wonder, what are they hiding? Is it for good reasons or bad reasons?"

Natalie Jeremijenko, who lives nearby and is a professor of visual arts at New York University, pointed out the "twisted genius" of hiding federal agents in the "worldwide center of visuality and public space," referring to the galleries and High Line park among these buildings. Jeremijenko was incensed. "For a participatory democracy to work, you need to have real-time visual evidence of what is going on" and not just knowledge by professors who file a FOIA request or even readers of a *Nation* article.

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In response to a question about the absence of signs at subfield offices, the ICE e-mail stated, "ICE attempts to place signs wherever possible, however there are many variables to consider such as shared buildings, law enforcement activities, zoning laws, etc." Except for "law enforcement activities," the reasons did not apply to the facilities listed here, as evidenced by signs on adjacent businesses.

The Obama administration continued to ignore complaints about the LA subfield office known as B-18 until April 1, when Napolitano and Attorney General Eric Holder, as well as ICE officials, were named as defendants in a lawsuit filed by the ACLU and the National Immigration Law Center. In September, the parties reached a settlement. The ACLU's Arulanantham said, "I never understood what [ICE] had to gain. The fact that after we filed the suit they completely fixed it makes it more mysterious" as to why their months of earlier negotiation brought few results. At the time of the lawsuit, he said, the nearby Mira Loma Detention Center had space. When I asked if ICE was trying to punish people by bringing them to B-18, Arulanantham said, "No, no one was targeted," adding, "If it were punitive, it would be less disturbing."

Arulanantham's response is, alas, more than fodder for a law school hypothetical about whether intentional or unintentional rights violations are more egregious. In 2006 ICE punished several Iraqi hunger strikers in Virginia--they were protesting being unlawfully held for more than six months after agreeing to deportation--by shuffling them between a variety of different facilities, ensuring that they would not encounter lawyers or be found by loved ones. This went on from weeks to months, according to Brittney Nystrom, senior legal adviser for the National Immigration Forum. "The message was, We're going to make you disappear."

As an alternative to the system of unmarked subfield offices and unaccountable agents, consider the approach of neighborhood police precincts, where dangerous criminals are held every day and police carry out their work in full view of their neighbors. Not only can citizens watch out for strange police actions, and know where to look if a family member is missing; local accountability helps discourage misconduct. ICE agents' persistent flouting of rules and laws is abetted by their ability to scurry back to secret dens, avoiding the scrutiny and resulting inhibitions that arise when law enforcement officers develop relationships with the communities they serve.

Indeed, the jacket Kilbride wears during arrests says POLICE in large letters. Working out of a heretofore secret location--Manhunters has no exterior shots--one that his supervisor had requested I not reveal, gives their operation the trappings of a secret police. An attorney who had a client held in a subfield office said on background, "The president released in January a memorandum about transparency, but that's not happening. He says one thing, but we have these clandestine operations, akin to extraordinary renditions within the United States. They're misguided as to what their true mission is, and they are doing things contrary to the best interests of the country."

### **About Jacqueline Stevens**

Jacqueline Stevens, a political theorist, is the author of the recently published States Without Nations: Citizenship for Mortals (Columbia). more...

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Updated: September 2009

Field Office / Sub-Office	Main Office Line	Office Address
Atlanta	404-893-1210	180 Spring Street SW, Suite 522, Atlanta, GA 30303
Stewart Detention Center	229-838-1105	146 CCA Road, Lumpkin, GA 31815
Savannah	912-652-4225	49 Park of Commerce Bivd., Savannah, GA 31405
Charlotte, NC	704-672-6995	6130 Tyvola Centre Drive, Charlotte, NC 28217
Raleigh / Cary, NC	919-678-8807	140 Centrewest Court, Suite 100, Cary, NC 27513
Alamance County Detention	336-570-6865	100 S. Maple Street, Graham, NC 27253
Center	<del></del>	
Raleigh, NC	919-664-7901	330 S. Salisbury Street, Raleigh, NC 27602
Raleigh, NC	919-856-4400	300 Fayetteville Street Mall, Suite 121, Raleigh, NC 27601
Hendersonville, NC	828-694-3120	375 1st Avenue East, Hendersonville, NC 28792
Charleston, SC	843-727-4711	170 Meeting Street, Suite 501, Charleston, SC 29401
Baltimore	410-637-4000, 4001	31 Hopkins Plaza, 7th Floor, Baltimore, MD 21201
Salisbury (Eastern Shore)	410-548-4046, 4047	119 W. Naylor Mill Road, Suite 11, Salisbury, MD 21801
Boston	781-359-7500	10 New England Executive Park, Burlington, MA 01803
Hartford, CT	860-240-3012	450 Main Street, Room 511, Hartford, CT 06103
Providence, RI	401-734-8000	200 Dyer Street, Providence, RI 02903
Manchester, NH	603-625-5276	811 Canal Street
St. Albans, VT	802-527-3801	64 Gricebrook Road, St. Albans, VT 05478
Buffalo	716-551-4741 x2500	130 Delaware Avenue, Buffalo, NY 14202
Buffalo Federal Detention Facility	585-343-0814	4250 Federal Drive, Batavia, NY 14020
Albany, NY	518-220-2133	1086 Troy-Schenectady Road, Latham, NY 12110
Albany, NY	518-220-2133	1 Clinton Square, Suite 118, Albany, NY 12207
	312-347-2400	404 M C B 4 44 fl Chi II COCOF
Chicago	312-347-2400	101 W. Congress Parkway, 4th floor, Chicago, IL 60605
Broadview, IL	708-449-6722	1930 Beach Street, Broadview, IL 60155
Broadview, IL	708-449-6722	1930 Beach Street, Broadview, IL 60155 9747 NW Conant Avenue, Kansas City, MO 64153 211 19th Street, Suite M4, Rock Island, IL 64304
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Field Office / Sub-Office	Main Office Line	Office Address
Detroit, MI	313-226-5818	477 Michigan Avenue, 24th Floor, Detroit, MI 48226
Grand Rapids, MI	616-454-2206	29 Pearl Street, Suite 320, Grand Rapids, MI 49503
Columbus, OH	<del></del>	50 W. Broad Street, Suite 306D, Columbus, OH. 43216
Cincinnati, OH	513-785-1359	123 Court Street, Hamilton, OH 45011
Cleveland, OH	216-535-0385	1240 East 9th Street, Suite 535, Cleveland, OH 44199
Detroit, MI	313-259-5291	260 Mt. Elliott Street, Detroit, MI 48207
El Paso	915-225-0885	1545 Hawkins Boulevard, El Paso, TX 79925
El Paso Service Processing	915-225-0005	1345 Hawkins Boulevard, El Paso, 1X 79925
Center	915-225-1903	8915 Montana Avenue, El Paso, TX 79925
El Paso Field Office	915-881-5595	6451 Boeing Drive, El Paso, TX 79925
Albuquerque, NM	505-764-3500	1720 Randolph Rd. Albuquerque, NM 87106
El Paso, Otero County Processing Center	N/A	26 McGregor Range Road, Chaparral, NM 88081
Compliance Enforcement	915-225-1721	1545 Hawkins, El Paso, Texas 79925
Pecos, TX	432-447-6200	250 E Palmer Road, Pecos, TX 79772
El Paso Service Processing Center	915-225-0700	8915 Montana Avenue, El Paso, TX 79925
Houston	281-774-4816	126 Northpoint Drive, Houston, Texas 77060
Houston CDF	281-985-8400	5520 Greens Road, Houston, Texas 77032
Houston, CDF	281-774-4816	126 Northpoint Drive, Houston, Texas 77060
Huntsville, TX	936-730-3700	7405C1 Highway South, Huntsville, Texas 77340
Livingston, TX	936-967-1700	3400 FM 350 South, Livingston, Texas 77351
Conroe, TX	936-520-5000	500 Hillbig Road, Conroe, Texas 77401
Los Angeles	213-830-7911	300 N Los Angeles St. # 7631A, Los Angeles, CA 90012
Los Angeles	213-494-8893	24000 Avila Road, Room 6120, Laguna Niguel, CA 92677
Los Angeles	714-834-4887	34 Civic Center Plaza Santa Ana, CA 92701
Los Angeles	562 980 3255	One World Trade Center, Ste. 521, Long Beach, CA 90831
Mira Loma Detention Center	661-940-3555	45100 60th West, Lancaster, CA 93536
(Lancaster, CA)		
San Bernardino, CA	909-386-3228	655 West Rialto Ave., San Bernardino, CA 92410
Ventura, CA	805-987-2290	7700 Paseo Camarillo #101, Camarillo, CA 93010
Ventura, CA	805-740-1122	3600 Guard Rd, Lompoc, CA 93436
Miami	954-236-4900	865 SW 78th Ave Suite A101 Plantation, FL 33322
Krome, FL	305-207-2001	18201 SW 12 ST Miami, FL 33194
Glades County, FL	863-946-0062	1297 E. SR 78 Moore Haven, FL 33471
Miami, FL	305-400-6160	333 S. Miami Ave, Miami, FL 33130
Orlando, FL	407-816-4670	9403 Tradeport Drive, Orlando, FL 32827
Orlando, FL	407-857-5203	7566 Southland Blvd. Suite 103 Orlando, FL 32809
Stuart, FL	772-461-1293 x2122	Ft Pierce RAC, 505 S. 2nd St, Ft Pierce, FL 34950
Ft. Myers, FL	239-461-3144	Ft Myers RAC, 2000 Main St., Ft Myers, FL 33901
Jacksonville, FL	904-281-8603	4121 Southpoint Blvd, Jacksonville, FL 32827
Tallahassee, FL	850-942-8301	2100 Centerville Road Tallahassee, FL 32308
Tampa, FL	813-225-7355 x5001	500 E. Zack Street, 1st Floor, Tampa, FL 33602
Tampa, FL	813-637-3070	5524 West Cypress Street, Tampa, FI 33607
Pompano, FL	954-545-6060	3900 N. Powerline Road, Pompano Beach, FL 33073
San Juan, PR	787-706-2322 x297	7 Tabonuco St, Guaynabo, Puerto Rico 00968
St. Thomas / St. Croix, USVI	340-774-1390	Nissky Center First Floor, South
Newark	973-645-3666	970 Broad Street, Room 904, Newark, NJ 07102

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Field Office Conta	C(5	Opdated: September 2009
Field Office / Sub-Office	Main Office Line	Office Address
Marlton, NJ	856-874-2300	4002 Lincoln Orive West, Marlton, NJ 08034
Mariton, NJ	856-810-2880	406 Lippincott Drive, Suite Q, Mariton, NJ 08053
Elizabeth Detention Center		
(Elizabeth, NJ)	973-622-7157	625 Evans Street, Elizabeth, NJ 07201
New Orleans	504-599-7800	1250 Poydras Ave, Suite 325, New Orleans LA 70113
Oakdale, LA	318-335-7500	1010 East Whatley Road, Oakdale, LA 71463
Nashville, TN	615-736-2036	247 Venture Circle, Nashville, TN 37228
Memphis, TN	901-544-3500	842 Virginia Run Cove, Memphis, TN 38122
Jena, LA	318-992-7800	830 Pine Hill Road, Jena, LA 71432
Jackson, MS	601-933-7426	202 Metroplex, Pearl, MS 39208
Gulfport, MS	228-214-7009	14091 Customs Blvd, Gulfport, MS 39503
Ft. Smith / Little Rock, AR		
	479-648-0588 256-534-8154	4991 Old Greenwood Road, Ft. Smith, AR 72903 827 Forest Ave., Gadsden, AL 35901
Etowah County, AL	205-290-7150	234 Goodwin Crest Dr. Suite 400, Homewood, AL 35209
Birmingham, AL	212-264-5085	26 Federal Plaza, New York, NY 10278
New York City New York City, NY	646-805-6648	88 10th Ave, 3R, New York, NY 10011
Varick, New York City	212-264-5085	201 Varick Street, New York, NY 10011
Castle Point, NY	845-831-1576	VA Complex, Bldg #7, Castle Point, NY 12511
East Meadow, NY	516-572-4403	100 Carmen Ave, Trailer A, East Meadow, NY 11554
Elmhurst, NY	718-956-3101	110 Construction Way, Elmhurst, NY 11370
Philadelphia	215-656-7164	1600 Callowhill Street, 5th Floor, Philadelphia, PA 19130
York, PA	717-840-7752	3400 Concord Road, York, PA 17402
Pittsburgh, PA	412-432-2100	3000 Sidney St., Suite 100, Pittsburgh, PA 15203
Berks, PA	610-374-9115	1243 County Welfare Rd., Leesport, PA 19533
Lords Valley, PA	570-547-1546	170 Pike County Blvd, Lords Valley, PA 18428
Allenwood, PA	570-547-6903	Rt. 15, 2 miles North, White Deer, PA 17887
Allentown, PA	610-374-9112	41 North 4th Street, Allentown, PA 18101
Dover, DE	302-730-9315	1305 McD Drive, Dover, Delaware 19901
Phoenix	602-766-7030	Phoenix DRO Field Office, 2020 N. Central Ave., Suite 200, Phoenix, AZ 85004
Phoenix	602-257-5900	Phoenix DRO Operations, 2035 N. Central Avenue, Phoenix, AZ 85004
Eloy, AZ	520-464-3000	Eloy Detention Center, 1705 East Hanna Road, Eloy, AZ 85231
Tucson, AZ	520-620-7270	6431 South Country Club Road, Tucson, AZ 85713
Florence, AZ	520-868-5862	Florence Service Processing Center, Florence, AZ 85232
Yuma, AZ	928-344-0088	3911 South Pico Ave, Yuma, AZ 85365
Salt Lake City	801-313-4260	5272 S. College Dr., Suite 100, SLC, UT 84123
Provo, UT	801-426-8920	1793 W Business Park Dr., Orem, UT 84058
Ogden, UT	801-392-5020	2487 S. 1620 W., Unit E., Ogden, UT 84401
St. George, UT	435-674-8780	389 N. Industrial Road, Suite 4, St. George, UT 84770
Reno, NV	775-784-5170	1351 Corporate Blvd., Reno, NV 89502
Boise, ID	208-685-6635	1185 S. Vinnell Way, Boise, ID 83709
Las Vegas, NV	702-388-6253	3373 Pepper Lane, Las Vegas, NV 89120
Twin Falls, ID	208-734-4369	2496 Addison Ave East, Twin Falls, ID 83301
Helena, MT	406-495-2170	2800 Skyway Drive, Helena, MT 59602
Las Vegas, NV	702-388-6253	3373 Pepper Lane, Las Vegas, NV 89120
San Antonio	210-967-7056	8940 Fourwinds Drive, San Antonio, TX 78239
Harlingen, TX	956-389-7540	1717 Zoy Street, Harlingen, TX 78550
South Texas Detention Complex		566 Veteran's Drive, Pearsall, TX 78061
	210-231-4505	JOO Veteran's Drive, Fearsail, TA 70001
Harlingen, TX	210-231-4505 956-547-1700	27991 Buena Vista Blvd, Los Fresnos, TX 78566
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Harlingen, TX Harlingen, TX	956-547-1700	27991 Buena Vista Blvd, Los Fresnos, TX 78566
Harlingen, TX	956-547-1700 956-389-7800	27991 Buena Vista Blvd, Los Fresnos, TX 78566 1717 Zoy Street, Harlingen, TX 78550

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Field Office / Sub-Office	Main Office Line	Office Address
Hutto, TX	512-218-3122	1001 Welch Street, Taylor, TX 76574
Del Rio, TX	830-778-7882	2401 Dodson Avenue, Del Rio, TX 78840
Austin, TX	512-236-6385	300 E. 8th Street, Austin, TX 78701
Waco, TX	254-754-6010	800 Franklin Avenue, Waco, TX 76701
San Diego	619-557-6343	880 Front Street, Suite 2232, San Diego 92101
Otay, CA (Detention Facility)	619-710-8301	446 Alta Road, Suite 5400, San Diego, CA 92158
El Centro, CA (Service	700 000 4000	
Processing Center)	760-336-4600	1115 North Imperial Avenue, El Centro, CA 92243
Imperial, CA (Criminal Alien		
Files Center)	760-336-4768	2409 La Brucherie Road #2, Imperial, CA 92251
San Diego, CA	619-661-3151	480 Alta Road, San Diego, CA 92179
San Francisco	415-844-5512	630 Sansome Street, Rm 590 SF CA 94111
Bakersfield, CA (Fresno,	661-328-4500	800 Truxtun Ave, 1st Floor
Sacramento, Stockton)		
Bakersfield, CA	661-328-4500	Bakersfield, CA 93301
Agana, Guam	808-532-2744	595 Ala Moana Blvd, Honolulu, Hawaii 96813
Seattle	206-835-0650	12500 Tukwila International Blvd, Seattle, WA 98168-25006
Tacoma, WA	253-779-6000	NW Detention Center, 1623 East J Street, Tacoma, WA 98421
Yakima, WA	509-457-9258	3701 River Road, Yakima, WA 98902
Anchorage, AK	907-271-3106	620 East 10th Ave, Anchorage, AK 99513
Portland, OR	503-326-4165	511 Northwest Broadway, Portland, OR 97209
Eugene, OR	541-465-6647	211 East 7th Ave, Eugene, OR 97401
Medford, OR	541-776-3948	3715 International Way, Medford, OR 97504
St. Paul	952-953-2550	2901 Metro Dr., STE 100, Bloomington, MN 55425
Omaha, NE	402-536-4861	1717 Avenue H, Omaha, NE 68110
Des Moines, IA	515-323-2072	210 Walnut Street, Des Moines, IA 50309
Omaha, NE	402-536-4861	1717 Avenue H, Omaha, NE 68110
Grand Island, NE	308-381-6594	220 Walnut Street, Grand Island, NE 68801
Sioux Falls, SD Cedar Rapids, IA	605-330-4276 319-286-4660	300 E. 8th Street, Sioux Falls, SD 57103
St. Paul	701-775-6654	401 First Street, SE, Cedar Rapids, IA 52401 1209 N 47th Street, Grand Forks, ND 58203
St. Paul	952-853-2550	2901 Metro Dr., STE 100, Bloomington, MN 55425
St. Paul	605-348-4044	1675 Samco Road, Rapid City, SD 57702
St. Paul	712-255-5781	1400 Pierce Street, Sioux City, IA 51105
St. Paul	308-534-6470	315 Eugene Street, North Platte, NE 69103
Washington	703-285-6301	2675 Prosperity Ave., Fairfax, VA 22031
Harrisonburg, VA	540-432-2358	263 Neff Ave., Harrisonburg, VA 22801
Richmond, VA	804-643-2695	400 N. St. Room 816., Richmond, VA 23219
Roanoke, VA	N/A	301 1st SW, Roanoke, VA 24011
I TOGITORE, YA	Times	1001 1010, NOBIUNE, VA 24011

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### 5.0 APPENDIX B

### Acronyms and Abbreviations

Acronym/Abbreviation	Definition
CAR	Criminal Answer Required
CJIS	Criminal Justice Information Services
CPI	Criminal Print Identification
DHS	Department of Homeland Security
DOJ	Department of Justice
DRO	Detention and Removal Operations
FBI	Federal Bureau of Investigation
IAFIS	Integrated Automated Fingerprint Identification System
IAQ	Immigration Alien Query
IAR	Immigration Alien Response
ICE	Immigration and Customs Enforcement
IDENT	US-VISIT Automated Biometric Identification System
IDR	IDENT Data Response
III	Interstate Identification Index
LEA	Law Enforcement Agency
LESC	Law Enforcement Support Center
MOA	Memorandum of Agreement
NCIC	National Crime Information Center
NLETS	National Law Enforcement Telecommunications System
SC	Secure Communities
SIB	State Identification Bureau
SOP	Standard Operating Procedures
SRE	Submission Results Electronic
US-VISIT	United States Visitor and Immigrant Status Indicator Technology





### SECURE COMMUNITIES FACT SHEET

Secure Communities: Mission

Secure Communities is a comprehensive Department of Homeland Security (DHS) initiative to moderaize the criminal alien enforcement process. It supports public safety by strengthening efforts to identify and remove the most dangerous criminal aliens from the United States. Congress appropriated \$1.4 billion to U.S. Immigration and Customs Enforcement (ICE) for criminal alien enforcement efforts.

Secure Communities is built on three pillars that address the frequent challenges associated with accurately identifying and successfully removing criminal aliens from the United States.



Identify criminal aliens through modernized information sharing



Prioritize enforcement actions to ensure apprehension and removal of dangerous criminal aliens



Transform criminal alien enforcement processes and systems to achieve lasting results

IDENTIFY
The Challenge:

Arrestees often use aliases and furnish other false biographic data, which can make it difficult to properly determine their immigration status. Relying on this biographic data alone slows federal officials' ability to accurately and efficiently identify the immigration history of criminals booked into local custody, and on probation and parole.

The Solution: Modernize Criminal Alien Identification Using Biometrics

New technology being deployed across the country enables the criminal alien's fingerprints to be checked against DHS's biometric database. This technology and the use of biometrics helps to more accurately and efficiently confirm a suspect's identity because, unlike a name or date of birth, biometrics are almost impossible to forge.

ICE, along with the FBI and DHS's US-VISIT Program provide the technology to help local law enforcement agencies (LEAs) complete an integrated records check to determine both the criminal history and immigration status of individuals in their custody.

A single submission of fingerprints as part of the normal criminal booking process automatically checks for information in both the Integrated Automated Fingerprint Identification System (IAFIS) of the FBI's Criminal Justice Information Services (CJIS) Division and the Automated Biometric Identification System (IDENT) of DHS's US-VISIT Program.

The LEA continues to be notified when there is a positive identification within IAFIS. Now, both ICE and the LEA can be notified when a match occurs in IDENT.

ICE evaluates each case to determine the individual's immigration status and communicate their findings to local law enforcement within a few hours.





### SECURE COMMUNITIES FACT SHEET

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# PRIORITIZE The Challenge:

The size, location, and characteristics of the nation's criminal alien population are based on estimates, making it difficult to strategically assess operational needs and deploy resources to identify and remove criminal aliens.

## The Solution: Prioritize Enforcement Actions

Secure Communities is using a risk-based approach to prioritize enforcement actions involving criminal aliens. ICE is focusing efforts first and foremost on the most dangerous criminal aliens currently charged with, or previously convicted of, the most serious criminal offenses. ICE will give priority to those offenses including, crimes involving national security, homicide, kidnapping, assault, robbery, sex offenses, and narcotics violations carrying sentences of more than one year.

By prioritizing the removal of the most dangerous criminals, Secure Communities enables ICE to heighten public safety while reducing disruption to communities and law-abiding immigrant families.

### Deployment Strategy:

Beginning in October 2008, ICE prioritized deployment of biometric identification capability to high-risk jurisdictions. Continued deployment plans project nationwide coverage by 2013. For more information including current status and recent successes, please visit our website at: www.ICE.gov/Secure Communities



# TRANSFORM The Challenge:

The deployment of biometric identification capability to more than 30,000 local jails and booking locations nationwide will dramatically increase the number of dangerous criminal aliens coming into ICE custody. That means ICE must boost its capabilities to arrest, process, detain, and ultimately remove aliens from the United States. Finding solutions to identify, locate, and detain criminal aliens currently considered at-large is a high priority.

### The Solution: Transform ICE Business Processes and Systems

To meet these demands, ICE is working to optimize capacity by modernizing and expanding detention space, transportation resources, and staff. Automated systems and greater process efficiency will speed the removal of criminal aliens from the United States, reducing the amount of time they spend in ICE custody. Some of the modernization and process enhancements include:

- Video teleconferencing to conduct interviews and immigration hearings
- Computer technology to track the use of detention beds and transportation systems
- Integrated case and detainee management systems
- Working groups to address identifying, locating and detaining criminal aliens who are currently at-large

These enhancements to the processes and systems ICE uses to manage its criminal alien caseload are designed to strengthen ICE capabilities to:

- Assess future needs for detention beds, transportation, and staffing
- Optimize ICE's overall operating efficiency

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# IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF NEW YORK

NATIONAL DAY LABORER ORGANIZING NETWORK, <u>et al</u>	) ) )
Plaintiffs,	)
v.	) ) Civil Action No. 10-cv-3488
U.S. IMMIGRATION AND CUSTOMS ENFORCEMENT AGENCY, et al,	)
Defendants.	) ) )

# FBI-EXHIBIT B

U.S. Department of Justice

### Federal Bureau of Investigation

Washington, D.C. 20535

March 2, 2010

MS. BRIDGET KESSLER CARDOZO SCHOOL OF LAW IMMIGRATION JUSTICE CLINIC 55 FIFTH AVENUE NEW YORK, NY 10003

FOIPA Request No.: 1143784-000

Subject: SECURE COMMUNITIES PROGRAM

### Dear Ms. Kessler:

- This acknowledges receipt of your Freedom of Information-Privacy Acts (FOIPA) request to the FBI received by this office February 4, 2010. The FOIPA number listed above has been assigned to your request.
- For an accurate search of our records, please provide the complete name, alias, date and place of birth for the subject of your request. Any other specific data you could provide such as prior addresses, or employment information would also be helpful. If your subject is deceased, please include date and proof of death.
- To make sure information about you is not released to someone else, we require your notarized signature or, in place of a notarized signature, a declaration pursuant 28 U.S.C. § 1746. For your convenience, the reverse side of this letter contains a form which may be used for this purpose.
- If you want the FBI's Criminal Justice Information System (CJIS) to perform a search for your arrest record, please follow the enclosed instructions in Attorney General Order 556-73. You must submit fingerprint impressions so a comparison can be made with the records kept by CJIS. This is to make sure your information is not released to an unauthorized person.
- We are searching the indices to our Central Records System for the information you requested, and will inform you of the results as soon as possible.
- Processing delays have been caused by the large number of requests received by the FBI. We will process your request(s) as soon as possible.

Your request has been assigned the number indicated above. Please use this number in all correspondence with us. Your request for expedited processing has been granted. Your request for a fee waiver is being considered and you will be advised as to its status at a later date. Your patience is appreciated.

Very truly yours,

David M. Hardy
Section Chief,
Record/Information
Dissemination Section
Records Management Division

# IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF NEW YORK

NATIONAL DAY LABORER ORGANIZING NETWORK, <u>et al</u>	) ) )
Plaintiffs,	)
v. U.S. IMMIGRATION AND CUSTOMS ENFORCEMENT AGENCY, et al,	) ) Civil Action No. 10-cv-3488 ) )
Defendants.	) ) )

# FBI-EXHIBIT C

### BENJAMIN N. CARDOZO SCHOOL OF LAW . YESHIVA UNIVERSITY

IMMIGRATION JUSTICE CLINIC

(212) 790-0895 FAX (212) 790-0256

Peter L. Markowitz

Assistant Clinical Professor of Law
Director, Immigration Justice Clinic

Bridget Kessler Clinical Teaching Fellow

March 5, 2010

David M. Hardy, Chief Record/Information Dissemination Section Records Management Division Federal Bureau of Investigation Department of Justice 170 Marcel Drive Winchester, VA 22602-4843

Re: Freedom of Information Act Request Received February 4, 2010 -

To Whom It May Concern:

On February 3, 2010, we submitted to your office via UPS next day air a request for records pursuant to the Freedom of Information Act ("FOIA"), 5 U.S.C. § 552. UPS Delivery Notification, attached, confirms that the Federal Bureau of Investigation did in fact receive the request at 9:57 a.m. on February 4, 2010.

Your office is statutorily required to issue a response to a FOIA request within twenty working days "after the receipt of any such request." 5 U.S.C. § 552(a)(6)(A)(i). As of today, the statutory twenty day period for a response to our request has elapsed and we have yet to receive even an acknowledgement that your office has received our request. I write to request that you please send us a notice confirming the date of receipt of our request immediately.

For the sole purpose of identifying the aforementioned request, please find enclosed a copy of our FOIA request dated February 3, 2010. Note that the inclusion of a copy of the request in this communication **does not constitute a resubmission of our FOIA request** and is done only for your convenience in

identifying our request and indicating the date on which it was received.

Regards,

Morgan Russell Law Student Intern Cardozo School of Law Immigration Justice Clinic

55 Fifth Avenue New York, NY 10003 Phone: (212) 790-0895

Encl: (1) UPS Delivery Notification indicating receipt of FOIA request on Feb. 4, 2010

(2) Copy of FOIA Request from Bridget Kessler, Clinical Teaching Fellow, Immigration Justice Clinic to David M. Hardy, Chief, Record/Information Dissemination Section, Records Management Division, Federal Bureau of Investigation (Feb. 3, 2010).

UPS Campu Ship: Shipment Log J

Page 1 of 1

### UPS/ CampusShip: View/Print Label

- 1. Print the label(s): Select the Print button on the print dialog box that appears. Note: If your browser does not support this function select Print from the File menu to print the label.
- 2. Fold the printed label at the solid line below. Place the label in a UPS Shipping Pouch. If you do not have a pouch, affix the folded label using clear plastic shipping tape over the entire label.

### 3. GETTING YOUR SHIPMENT TO UPS

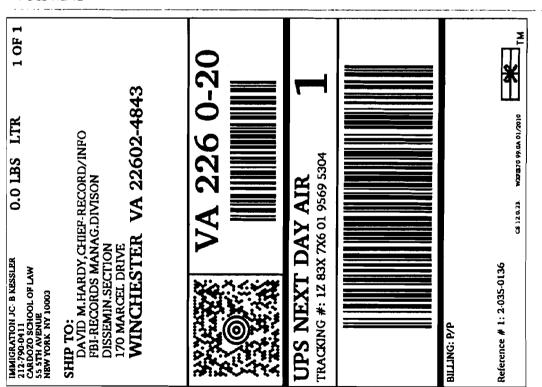
### Customers without a Daily Pickup

- Schedule a same day or future day Pickup to have a UPS driver pickup all your CampusShip packages.
- o Hand the package to any UPS driver in your area.
- o Take your package to any location of The UPS Store®, UPS Drop Box, UPS Customer Center, UPS Alliances (Office Depot® or Staples®) or Authorized Shipping Outlet near you. Items sent via UPS Return Services<sup>SM</sup> (including via Ground) are also accepted at Drop Boxes.
- To find the location nearest you, please visit the Resources area of CampusShip and select UPS Locations.

### Customers with a Daily Pickup

o Your driver will pickup your shipment(s) as usual.

### FOLD HERE



UPS: Tracking Information

Page 1 of 1



### **Delivery Notification**

Dear Customer,

This is in response to your request for delivery information concerning the shipment listed

Tracking Number:

1Z 83X 7X6 01 9569 530 4

Reference Number(s): 2-035-0136 Service:

**NEXT DAY AIR** 

Shipped/Billed On: 02/03/2010
Delivered On: 02/04/2010 9:57 A.M.
Delivered To: 170 MARCEL DR
WINCHESTER, VA, US 22602
Signed Bv: STILOS

Signed By:

STILOS

Location:

DOCK

Thank you for giving us this opportunity to serve you.

Sincerely,

**UPS** 

Tracking results provided by UPS: 02/04/2010 10:58 A.M. ET

# IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF NEW YORK

NATIONAL DAY LABORER ORGANIZING NETWORK, <u>et al</u>	) ) )
Plaintiffs,	
v. U.S. IMMIGRATION AND CUSTOMS ENFORCEMENT AGENCY, <u>et al</u> ,	) ) Civil Action No. 10-cv-3488 )
Defendants.	) ) )

# FBI-EXHIBIT D



U.S. Department of Justice

### Federal Bureau of Investigation

Washington, D.C. 20535

March 9, 2010

MS. BRIDGET KESSLER CARDOZO SCHOOL OF LAW IMMIGRATION JUSTICE CLINIC 55 FIFTH AVENUE NEW YORK, NY 10003

FOIPA Request No. 1143784- 000 Subject: SECURE COMMUNITIES PROGRAM

Dear Ms. Kessler:

This is in reference to your letter directed to the Federal Bureau of Investigation (FBI), in which you requested a fee waiver for the above-referenced Freedom of Information/Privacy Acts (FOIPA) request. Request for fee waivers are determined on a case-by-case basis. See 5 U.S.C. 522 (a)(4)(A)(iii). See also Nat'l Sec. Archive v. DOD, 808 F.2d 1381, 1383 (D.C. Cir. 1989). The burden is on the requester to show that the statutory requirements for a fee waiver have been met. Pursuant to the Department of Justice (DOJ) standards, a fee waiver can only be granted when it is determined that a FOIPA request involves one or more of the below categories.

You have requested a fee waiver stating that:

- the subject of the requested records concerns "the operations or archives of the government"
- the disclosure is "likely to contribute" to an understanding of governmental operations or activities
- the disclosure of the requested information will contribute to the understanding of the general public, as opposed to the individual requester, and that the requester has the ability and intention to disseminate the information to the public
- the disclosure is likely to contribute "significantly" to public understanding of government operations or activities
- the requester has a commercial interest that would be furthered by the requested disclosure; and (6) whether any such commercial interest outweighs the public interest in disclosure. See 28 C.F.R. 16.11§ (k) (2004).

You have not provided enough information concerning the statutory requirements for a fee waiver; therefore, your request is denied. Specifically, you have not proven your ability to disseminate information to the general public.

You may appeal this denial by writing to the Director, Office of Information Policy (OIP), United States Department of Justice, 1425 New York Ave., NW, Suite 11050, Washington, D.C., 20530-0001. Your appeal must be received by OIP within sixty (60) days from the date of this letter in order to be considered timely. The envelope and the letter should be clearly marked "Freedom of Information Appeal." Please cite the FOIPA number assigned to your request to facilitate its identification.

Sincerely yours,

David M. Hardy Section Chief, Record/Information Dissemination Section

Records Management Division

# IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF NEW YORK

NATIONAL DAY LABORER ORGANIZING NETWORK, et al	
Plaintiffs,	)
v.	) ) Civil Action No. 10-cv-3488
U.S. IMMIGRATION AND CUSTOMS	) CIVII ACIIOII NO. 10-CV-5400
ENFORCEMENT AGENCY, et al,	)
Defendants.	) ) )

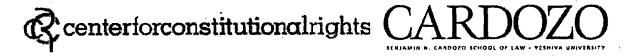
# FBI-EXHIBIT E

# National Day Laborer Organizing Network Red Nacional de Jornaleros Tot 2013 200 2773

Los Angeles, CA 90057

www.ndlon.org

Tel. (213) 380-2783 Fax (213) 353-1344



March 15, 2010

Director, Office of Information Policy (OIP) United States Department of Justice 1425 New York Ave., NW, Suite 11050 Washington, DC 20530-0001

RECEIVED

MAR 2 4 2010

Office of Information Policy

Re: <u>Freedom of Information Act Anneal</u> of the Federal Bureau of Investigation's Denial of a Fee Waiver for FOIA Request No. 1143784-000

To Whom It May Concern:

This is a Freedom of Information Act ("FOIA") appeal of the determination of the Federal Bureau of Investigation ("FBI") to deny a fee waiver in connection with our FOIA request no. 1143784-000. 28 C.F.R § 16.9(a). The request seeks information on behalf of the National Day Laborer Organizing Network ("NDLON"), the Center for Constitutional Rights ("CCR"), and the Immigration Justice Clinic of the Benjamin N. Cardozo School of Law ("the Immigration Justice Clinic") regarding the recently implemented DHS Immigration and Customs Enforcement ("ICE") Secure Communities Program. FBI denied our request for a fee waiver in a letter dated March 9, 2010 (attached).

The requested information relates to a matter of significant public concern—the new, expansive and little-understood ICE immigration enforcement program called Secure Communities. The Secure Communities program enlists states and localities in the enforcement of federal immigration laws by requiring local authorities to conduct automatic searches of immigration databases. It was launched in March 2008 and has since been implemented in over 100 jurisdictions nationwide. ICE is set to expand the program to every jail in the country by 2013. The rapid deployment of Secure Communities means that by 2013, all individuals—including United States Citizens—who come in contact with local law enforcement may be subject to federal immigration database checks and, ultimately, deportation.

The request seeks critical information that will inform the public about the scope and impact of the Secure Communities program. The requested records pertain to policies, procedures and objectives, data and statistical information, and other information related to Secure Communities. The information will provide answers to important questions, such as, how and when immigration database checks will be run by local authorities, whether sufficient protections are in place to assure that United States Citizens and lawful immigrants are not erroneously deported and that other abuses do not take place, whether the databases relied upon

are accurate, and how ICE implements enforcement priorities. The information will also permit the public to assess whether the ICE detention and removal system has the capacity to absorb the large influx of individuals identified by Secure Communities, and whether Secure Communities results in increased rates of racial profiling and damage to community policing efforts. In short, the Requesters seek information to educate the public on a wide-scale immigration enforcement initiative that is on the verge of being put into operation in every community across the nation.

A fee waiver in this case is warranted. The FOIA statute requires agencies to grant a fee waiver or reduction if "disclosure of the information is in the public interest because it is likely to contribute significantly to public understanding of the operations or activities of the government and is not primarily in the commercial interest of the requester." 5 U.S.C. § 552(a)(4)(A)(iii). The Department of Justice has promulgated regulations setting forth various factors to be considered in determining whether the statutory criteria are met. 28 C.F.R § 16.11(k). As set forth below, when applied to the facts of this case, all of the regulatory factors militate in favor of granting a fee waiver:

- (1) The subject of the request: The subject of the request here "concerns 'the operations or activities of the government." 28 C.F.R § 16.11(k)(2)(i). The subject of the requested records concerns the "identifiable operations or activities of the federal government," to wit: the Immigration of Customs Enforcement agency's current and ongoing nationwide implementation of Secure Communities. Id.
- (2) The informative value of the information to be disclosed: The information requested will shed light on the manner in which ICE has implemented Secure Communities around the country and how ICE plans to operate the program in the future. The requesters have pledged to make any information obtained as the result of this FOIA request available to the public, including the press, at no fee. Accordingly, the information sought in the instant FOIA is very "likely to contribute' to an understanding of government operations or activities." 28 C.F.R § 16.11(k)(2)(ii).
- (3) The contribution to an understanding of the subject by the public likely to result from disclosure: Requesters are exceptionally well-positioned to ensure that the information obtained will "contribute to 'public understanding." 28 C.F.R § 16.11(k)(1)(iii). As a nationwide organization with local community-based partners throughout the country, the National Day Laborer Organizing Network has a unique capacity to disseminate information to diverse communities. Most recently, in cooperation with other organizations, NDLON sponsored a series of informational webinars about Secure Communities. These webinars were attended by over 600 participants across the country. The Center for Constitutional Rights is also in an excellent position to disseminate information about ICE enforcement programs. CCR publishes various newsletters, handbooks and other materials for public dissemination. In addition, CCR regularly issues press releases to the general public and to supporters on a listsery of over 50,000 members about matters such as immigration, policing and detention policies. Similarly, the Immigration Justice Clinic of the Cardozo School of Law has established itself as an expert in compiling, analyzing and disseminating information about immigration enforcement operations. In February, 2009, the Immigration Justice Clinic published the

first public study of ICE home raid operations, attracting significant media attention and informing the public about constitutional violations and other abuses.

- (4) The significance of the contribution to public understanding: While there is widespread public interest in Secure Communities, there is virtually no information about it in the public domain. The little information available, including Standard Operating Procedures, a model (unsigned) Memorandum of Agreement, and limited data, is vague, incomplete and sometimes contradictory. Accordingly, obtaining clear documentation about Secure Communities, including policies and procedures, plans for future deployment, and specific information would "significantly" contribute to the public's understanding of Secure Communities and how it fits within ICE's broader immigration enforcement agenda. 28 C.F.R § 16.11(k)(1)(iv).
- (5) The existence and magnitude of a commercial interest: The Requesters have absolutely no commercial interest that would be furthered by the requested disclosure. 28 C.F.R § 16.11(k)(3)(i).
- (6) The primary interest in disclosure: This factor is not relevant since the Requesters have no commercial interest that would be furthered by the requested disclosure. 28 C.F.R § 16.11(k)(3)(ii).

Since all factors militate in favor of finding that "disclosure of the information is in the public interest because it is likely to contribute significantly to public understanding of the operations or activities of the government and is not primarily in the commercial interest of the requester," 5 U.S.C. § 552(a)(4)(A)(iii), a full fee waiver should be granted. If no fee waiver is granted, we request all applicable fee reductions.

For the aforementioned reasons, Requesters are entitled to a fee waiver in the processing of their FOIA request. Thank you for your kind consideration.

Sincerely,

Bridget Kessler

Clinical Teaching Fellow Cardozo School of Law Immigration Justice Clinic 55 Fifth Avenue New York, NY 10003

Phone: (212) 790-0213

On behalf of the Requesters

# IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF NEW YORK

NATIONAL DAY LABORER ORGANIZING NETWORK, <u>et</u> <u>al</u>	) ) )
Plaintiffs,	)
v.	) ) Civil Action No. 10-cv-3488
U.S. IMMIGRATION AND CUSTOMS ENFORCEMENT AGENCY, <u>et al</u> ,	)
Defendants.	) )

# FBI-EXHIBIT F



### U.S. Department of Justice

### Office of Information Policy

Telephone: (202) 514-3642 Washington, D.C. 20530

APR -2 2010

Ms. Bridget Kessler Cardozo School of Law Immigration Justice Clinic 55 Fifth Avenue New York, NY 10003

Re: Request No. 1143784

Dear Ms. Kessler:

This is to advise you that your administrative appeal from the action of the Federal Bureau of Investigation was received by this Office on March 24, 2010.

The Office of Information Policy has the responsibility of adjudicating such appeals. In an attempt to afford each appellant equal and impartial treatment, we have adopted a general practice of assigning appeals in the approximate order of receipt. Your appeal has been assigned number 2010-1415. Please mention this number in any future correspondence to this Office regarding this matter.

We will notify you of the decision on your appeal as soon as we can. If you have any questions about the status of your appeal you may contact me at the number above.

Sincerely,

Priscilla Jones

Supervisory Administrative Specialist

# IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF NEW YORK

NATIONAL DAY LABORER ORGANIZING NETWORK, et al	) ) )
Plaintiffs,	)
v. U.S. IMMIGRATION AND CUSTOMS ENFORCEMENT AGENCY, <u>et al</u> ,	) ) Civil Action No. 10-cv-3488 )
Defendants.	) )

# FBI-EXHIBIT G

### 



### U.S. Department of Justice

### Office of Information Policy

Telephone: (202) 514-3642 Washington, D.C. 20530

JUN 1 1 2010

Ms. Bridget Kessler
Cardozo School of Law
Immigration Justice Clinic
55 Fifth Avenue
New York, NY 10003

Re:

Appeal No. 2010-1415

Request No. 1143784

ADW:MTC

Dear Ms. Kessler:

You appealed from the fee waiver determination made by the Federal Bureau of Investigation on your request for access to records pertaining to the Secure Communities program.

I have been informed that you filed a lawsuit pertaining to the FBI's action in the United States District Court for the Southern District of New York. Inasmuch as this matter is now before the Court, I am closing your appeal file in this Office in accordance with 28 C.F.R. § 16.9(a)(3) (2009).

Sincerely,

Janice Galli McLeod Associate Director

# IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF NEW YORK

NATIONAL DAY LABORER ORGANIZING NETWORK, <u>et al</u>	) ) )
Plaintiffs,	)
v. U.S. IMMIGRATION AND CUSTOMS ENFORCEMENT AGENCY, et al,	) ) Civil Action No. 10-cv-3488 )
Defendants.	) ) )

# FBI-EXHIBIT H

U.S. Department of Justice

### Federal Bureau of Investigation

Washington, D.C. 20535

August 13, 2010

Bridget P. Kessler Clinical Teaching Fellow Immigration Justice Clinic Benjamin N. Cardozo School of Law 55 Fifth Avenue New York, NY 10003

RE: FOIA Request Number 1143784

Dear Ms. Kessler:

This letter is in response to your June 25, 2010, letter to Assistant United States Attorney Christopher Connelly, which contained a "Rapid Production List." The FBI continues to work on its response to the original FOIA request. In an effort to respond to the "Rapid Production List," the FBI identified 5 documents that contain responsive information to item (I)(b) in this list - "copies of any cumulative statistics compiled on S-Comm at any juncture."

Please be advised that this is representative of the information that the FBI may have that is responsive to this subset of the FOIA request and not the entirety of potentially responsive information. Narrowing the scope of the request will help reduce the time it will take for documents to be produced, as we are continuing to process a very large volume of information. The following documents are being released to you at this time:

- 1. CJIS Advisory Policy Board, June 4-5, 2009, Staff Paper
- 2. CJIS Advisory Policy Board, Compact Council, May 13-14, 2009, Staff Paper
- 3. CJIS Advisory Policy Board Informational Topic, December 3-4, 2008, Staff Paper
- 4. National Crime Prevention and Privacy Compact Council, San Diego, CA, November 19-20, 2008, Staff Paper
- 5. CJIS Advisory Policy Board Compact Council, November 4-5, 2009, Staff Paper

These documents consist of 51 pages, which have been processed under the FOIA, 5 U.S.C. § 552 and Bates-labeled FBI-SC-1 through FBI-SC-51. After review, the FBI determined that 51 pages will be released with portions redacted pursuant to FOIA Exemptions (b)(2), (b)(5), (b)(6), (b)(7)(C), (b)(7)(E) and as explained in the enclosed Form OPCA-16a.

You have the right to appeal any denials in this release. Appeals should be directed in writing to the Director, Office of Information Policy, U.S. Department of Justice,1425 New York Ave., NW, Suite 11050, Washington, D.C. 20530-0001. Your appeal must be received by OIP within sixty (60) days from the date of this letter in order to be considered timely. The envelope and the letter should be clearly marked "Freedom of Information Appeal." Please cite the FOIPA Number assigned to your request so that it may be easily identified.

Sincerely yours,

David M. Hardy Section Chief

Record/Information Dissemination Section

Records Management Division

Enclosure: 1 CD-Rom

Form OPCA 16a

### **EXPLANATION OF EXEMPTIONS**

### SUBSECTIONS OF TITLE 5, UNITED STATES CODE, SECTION 552

- (b)(1) (A) specifically authorized under criteria established by an Executive order to be kept secret in the interest of national defense or foreign policy and (B) are in fact properly classified to such Executive order;
- (b)(2) related solely to the internal personnel rules and practices of an agency;
- (b)(3) specifically exempted from disclosure by statute (other than section 552b of this title), provided that such statute(A) requires that the matters be withheld from the public in such a manner as to leave no discretion on issue, or (B) establishes particular criteria for withholding or refers to particular types of matters to be withheld;
- (b)(4) trade secrets and commercial or financial information obtained from a person and privileged or confidential;
- (b)(5) inter-agency or intra-agency memorandums or letters which would not be available by law to a party other than an agency in litigation with the agency;
- (b)(6) personnel and medical files and similar files the disclosure of which would constitute a clearly unwarranted invasion of personal privacy;
- records or information compiled for law enforcement purposes, but only to the extent that the production of such law enforcement records or information (A) could be reasonably be expected to interfere with enforcement proceedings, (B) would deprive a person of a right to a fair trial or an impartial adjudication, (C) could be reasonably expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of confidential source, including a State, local, or foreign agency or authority or any private institution which furnished information on a confidential basis, and, in the case of record or information compiled by a criminal law enforcement authority in the course of a criminal investigation, or by an agency conducting a lawful national security intelligence investigation, information furnished by a confidential source, (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions if such disclosure could reasonably be expected to risk circumvention of the law, or (F) could reasonably be expected to endanger the life or physical safety of any individual;
- (b)(8) contained in or related to examination, operating, or condition reports prepared by, on behalf of, or for the use of an agency responsible for the regulation or supervision of financial institutions; or
- (b)(9) geological and geophysical information and data, including maps, concerning wells.

### SUBSECTIONS OF TITLE 5, UNITED STATES CODE, SECTION 552a

- (d)(5) information compiled in reasonable anticipation of a civil action proceeding;
- (j)(2) material reporting investigative efforts pertaining to the enforcement of criminal law including efforts to prevent, control, or reduce crime or apprehend criminals;
- (k)(1) information which is currently and properly classified pursuant to an Executive order in the interest of the national defense or foreign policy, for example, information involving intelligence sources or methods;
- (k)(2) investigatory material compiled for law enforcement purposes, other than criminal, which did not result in loss of a right, benefit or privilege under Federal programs, or which would identify a source who furnished information pursuant to a promise that his/her identity would be held in confidence;
- (k)(3) material maintained in connection with providing protective services to the President of the United States or any other individual pursuant to the authority of Title 18, United States Code, Section 3056;
- (k)(4) required by statute to be maintained and used solely as statistical records;
- (k)(5) investigatory material compiled solely for the purpose of determining suitability, eligibility, or qualifications for Federal civilian employment or for access to classified information, the disclosure of which would reveal the identity of the person who furnished information pursuant to a promise that his/her identity would be held in confidence;
- (k)(6) testing or examination material used to determine individual qualifications for appointment or promotion in Federal Government service the release of which would compromise the testing or examination process;
- (k)(7) material used to determine potential for promotion in the armed services, the disclosure of which would reveal the identity of the person who furnished the material pursuant to a promise that his/her identity would be held in confidence.